INTERLOCAL #620 THREE LAKES EDUCATIONAL COOPERATIVE

Lyndon, Kansas

REGULATORY BASIS FINANCIAL STATEMENTS For the year ended June 30, 2015

And

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS



Karlin & Long, LLC Certified Public Accountants

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Karlin & Long, LLC Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

Board of Education Three Lakes Educational Cooperative Lyndon, Kansas 66451

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the Three Lakes Educational Cooperative, Lyndon, Kansas ("Municipal Financial Reporting Entity") as of and for the year ended June 30, 2015, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note 1 to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the presentation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that is free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the Kansas Municipal Audit and Accounting Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Three Lakes Educational Cooperative, Lyndon, Kansas to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Three Lakes Educational Cooperative, Lyndon, Kansas ("Municipal Financial Reporting Entity") as of June 30, 2015, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Three Lakes Educational Cooperative, Lyndon, Kansas ("Municipality") as of June 30, 2015, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with "Government Auditing Standards", we have also issued our report dated August 21, 2015, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control of financial reporting or on compliance. That report is an integral part of an audit performed in accordance with

"Government Audit Standards" and should be considered in assessing the results of our audit.

Report on Supplementary Information

Our audit was conducted for the purpose of forming opinion on the 2015 fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expendituresactual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedules 1, 2, 3, and 4 as listed in the table of contents) are presented for purposes of additional analysis and are not a required part of the 2014 basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. The accompany schedule of expenditures of federal awards is presented for purposes of additional analysis as required but U.S Office of Management and Budget Circular A-133, "Audits of States and Local Governments, and Non-Profit Organizations" and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2015 basic financial statement. The 2015 information has been subjected to the auditing procedures applied in the audit of the 2015 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2015 basic financial statement or to the 2015 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the 2015 basic financial statement as a whole, on the basis of accounting described in Note 1.

Karlin & Long, LLC

Certified Public Accountants

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Lenexa, KS August 21, 2015

THREE LAKES EDUCATIONAL COOPERATIVE INTERLOCAL #620

Regulatory Basis
Summary Statement of Receipts, Expenditures, and Unencumbered Cash
For the Year Ended June 30, 2015

Ending	Cash Balance	\$ 745,425	32	\$ 745,457	\$ 744,138	\$ 745,457
Add Outstanding Encumbrances and Accounts	rayable	\$ 66,485	32	\$ 66,517	nts s s eposit	Entity
Ending Unencumbered	Cash Balance	\$ 678,940	0	\$ 678,940	Checking Accounts Savings Accounts Petty Cash Certificates of Deposit	Total Reporting Entity
:	Expenditures	\$ 6,504,685	24,103	\$ 6,528,788		
Cash	Receipts	6,513,033	24,103	\$ 6,537,136		
Prior Year Cancelled	Encumbrances	5,145 \$	0	5,145		
-	Cash Balance	\$ 665,447 \$	0	\$ 665,447 \$		
	Funds Governmental Tyne Funds		Special Revenue Inservice Education	Total Reporting Entity	Composition of Cash	

The notes to the financial statement are an intergral part of this financial statement.

NOTES TO FINANCIAL STATEMENTS

NOTE 1 – Summary of Significant Accounting Policies

Three Lakes Educational Cooperative Interlocal #620, Lyndon, Kansas is made up of six participating local unified school districts.

Financial Reporting Entity

Interlocal #620 is a municipal corporation governed by a six member board. The Cooperative as an entity has been defined to include, on a combined basis, (a) Interlocal #620 (b) organizations for which Interlocal #620 is financially accountable, and (c) other organizations for which the nature and significance of their relationship with Interlocal #620 are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. There are currently no organizations which meet the foregoing criteria for being combined in the Interlocal's report.

Fund Descriptions

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The following types of funds comprise the financial activities of Interlocal #620 for the year 2015:

Governmental Funds

<u>General Fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose Funds</u> – To account for the proceeds of specific revenue sources (other than major capital projects) that are restricted by law or administrative action to be expended for specified purposes.

NOTES TO FINANCIAL STATEMENTS

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The Interlocal has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the Interlocal to use the regulatory basis of accounting.

Reimbursed Expenses

Reimbursed expenses are defined as repayments of amounts remitted on behalf of another party. All reimbursed expenses shown in the financial statements meet the following criteria: 1) the related disbursement was made in the current year on behalf of the payee, 2) the item paid for was directly identifiable as having been used by or provided to the payee, and 3) the amount of the reimbursed expense was directly tied to the amount of the original cash disbursement.

Budgetary Information

Kansas Statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

NOTES TO FINANCIAL STATEMENTS

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Budgetary Information (Continued)

- 1. Preparation of the budget for the succeeding calendar year in August.
- 2. Adoption of the final budget at the August board meeting.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. No budgets were amended during fiscal year 2015.

The statutes permit transferring budgeted amounts between accounts within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedule are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which regulatory receipts are recognized when cash is received. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for the prior years accounts payable and encumbrances. Encumbrances are commitments by the Interlocal for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused legal budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds and trust funds and the following special purpose funds:

Inservice Education Fund

Original appropriations are modified by supplemental appropriations and transfers among budget categories. The Boards of Directors approve all significant changes.

All revenues and expenditures are estimated on a twelve-month basis. The tax levy required to finance the budget is on a calendar-year basis for the participating Districts. The Interlocal does not levy taxes directly to fund operations.

NOTES TO FINANCIAL STATEMENTS

NOTE 1 – Summary of Significant Accounting Policies (Continued)

Inventories and Prepaid Expenses

Inventories and prepaid expenses which benefit future periods are recorded as expenditures.

Use of Estimates

The process of preparing financial statements requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues and expenses. Such estimates relate primarily to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

NOTE 2 – Deposits and Investments

Deposits

K.S.A. 9-1401 establishes the depositories which may be used by the government. The statute requires banks eligible to hold the government's funds have a main or branch bank in the county in which the government is located and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The government has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the government's investments of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The government has no investment policy that would further limit its investment choices.

Concentration of Credit Risk

State statutes place no limit on the amount the government may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and K.S.A. 9-1405.

NOTES TO FINANCIAL STATEMENTS

NOTE 2 – Deposits and Investments (Continued)

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, Interlocal #620 deposits may not be returned to it. State statutes require the Interlocal #620 deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. All deposits were legally secured at June 30, 2015.

At June 30, 2015, Interlocal #620 was carrying deposits in the amount of \$745,457 and the bank balance was \$1,168,892. The bank balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, \$250,000 was covered by federal depository insurance and the balance was collateralized with securities held by the pledging financial institutions' agents in the government's name. For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments to be adequately secured.

NOTE 3 - Defined Benefit Pension Plan

Plan Description – Interlocal #620 participates in the Kansas Public Employees Retirement System (KPERS), a cost sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas; Topeka, KS 66603) or by calling 1-888-275-5737.

NOTES TO FINANCIAL STATEMENTS

NOTE 3 – <u>Defined Benefit Pension Plan</u>

Funding Policy – K.S.A. 74-4919 and K.S.A. 74-4921 establishes the KPERS member-employee contribution rates. Effective January 1, 2015 KPERS has three benefit structures and funding depending on whether the employee is a Tier 1, Tier 2, or Tier 3 member. Tier 1 members are active and contributing members hired before July 1, 2009.

Tier 2 members were first employed in a covered position on or after July 1, 2009. Tier 3 members are active and contributing members hired after January 1, 2015. Kansas law establishes the KPERS member-employee contribution rate of 6% of covered salary for Tier 1 members, 6% of covered salary for Tier 2 members and 6% of covered salary for Tier 3 members. Member-employees' contributions are withheld by their employer and paid to KPERS according to the provisions of section 414 (h) of the Internal Revenue Code.

The State of Kansas is required to contribute the statutory required employers share.

Net Pension Liability – The total pension liability for KPERS was determined by an actuarial valuation as of December 31, 2013, which rolled forward to June 30, 2014. As of June 30 2014 the net pension liability for KPERS was \$8,291,794,910. KPERS has determined the District's proportionate share of the net pension liability is \$513,595 as of June 30, 2014. The complete actuarial valuation report including all actuarial assumptions and methods is publically available on the website www.kpers.org or can be obtained as described in the first paragraph above.

NOTE 4 – Risk Management

Interlocal #620 is exposed to various risks of loss related to limited torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the Interlocal carries commercial insurance. There have been no significant reductions in coverage from prior years and settlements have not exceeded coverage in the past three years.

NOTE 5 - Stewardship, Compliance and Accountability

There were no noted violations of Kansas statutes for the period under examination.

NOTES TO FINANCIAL STATEMENTS

NOTE 6 – Compensated Absences

Under the terms of Interlocal #620 personnel policy, Interlocal employees are granted annual, discretionary and sick leave in varying amounts depending on whether the employee is in a classified or certified position.

Certified personnel are provided with 6 sick leaves days per year accumulative to 70 days. Certified personnel are provided with 6 discretionary leave days per year accumulative to 15. Unused sick leave over 70 days is reimbursed at the rate of \$45 per day.

Classified employees working nine months are provided with 8 sick leave days and 3 discretionary leave days until the 10th year of employment when they are provided with 1 additional discretionary leave day. Discretionary leave for nine month classified employees may accumulate to 6. Unused sick leave over 70 days is reimbursed at the rate of \$35 per day.

Classified employees working eleven months are provided with 10 sick leave days and 3 discretionary leave days until the 10th year of employment when they are provided with 1 additional discretionary leave day. Discretionary leave for eleven month classified employees may accumulate to 8. Unused sick leave over 70 days is reimbursed at the rate of \$35 per day.

Classified employees working twelve months are provided with 10 sick leave days and 4 discretionary leave days until the 10th year of employment when they are provided with 1 additional discretionary leave day. Discretionary leave for twelve month classified employees may accumulate to 10. Unused sick leave over 70 days is reimbursed at the rate of \$35 per day.

Newly hired classified employees and classified employees on probation, are provided with 1 sick leave day per month and 1 discretionary leave day during their initial year of employment.

Twelve month classified personnel are provided with 10 days of annual leave per year. The Director is provided with fifteen days of annual leave per year.

Terminated employees are not paid for unused annual or discretionary leave. They are paid for unused sick leave in excess of 70 days. No liability has been recorded for this amount.

NOTES TO FINANCIAL STATEMENTS

NOTE 7 – Interfund Transactions

Transfers of \$21,622 were made between the general fund (78) and the inservice fund (26) during the year ended June 30, 2015 per K.S.A 72-6428

NOTE 8 – Other Post Employment Benefits

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program.

NOTE 9 – Contingency

Interlocal #620 receives federal and state grants for specific purposes that are subject to review and audit by federal and state agencies. Such audits could result in a request for reimbursement by federal and state agencies for expenditures disallowed under the terms and conditions of the appropriate agency. In the opinion of Interlocal #620 management, such disallowances, if any, will not be significant to Interlocal #620 financial statements.

NOTE 10 – Subsequent Events

Subsequent events for management's review have been evaluated through August 21, 2015. The date in the prior sentence is the date the financial statements were available to be issued.

Interlocal # 620 Three Lakes Education Cooperative, Lyndon, Kansas

Regulatory-Required

Supplementary Information

For the year ended June 30, 2015

INTERLOCAL #620 THREE LAKES EDUCATIONAL COOPERATIVE

Regulatory Basis
Summary of Receipts, Expenditures, and Unencumbered Cash
For the Year Ended June 30, 2015

Variance - Over (Under)	(315,261)	(947)
	↔	
Expenditures Chargeable to Current Year	6,504,685	24,053
	69	
Total Budget for Comparison	\$ 6,819,946	25,000
Adjustments for Qualifying Budget Credits	0	0
AC B	↔	
Adjustments to Comply with Legal Max	0	0
A O _ [∨	
Certified Budget	6,819,946	25,000
	€9	
Funds	Governmental Type Funds General	Special Revenue Inservice Education

INTERLOCAL #620 THREE LAKES EDUCATIONAL COOPERATIVE GENERAL FUND (SPECIAL EDUCATION)

Regulatory Basis

Schedule of Receipts and Expenditures - Actual and Budget For the year ended June 30, 2015

			Variance-
	Actual	Dudaat	Over
CASH RECEIPTS	Actual	Budget	(Under)
Intergovernmental Revenue			
Federal funds	\$ 1,017,698	\$ 984,986	\$ 32,712
State funds	8,780	10,000	(1,220)
Part C Funds	63,774	63,774	(1,220)
Charges for services	5,274,508	5,666,231	(391,723)
Part C Funds	76,413	81,790	(5,377)
Interest income	1,225	600	625
Miscellaneous revenues	70,635	75,500	(4,865)
Part C Funds	-	0	(1,009)
Operating transfers	0	0	0
Total Cash Receipts	6,513,033	6,882,881	(369,848)
EXPENDITURES			
Instruction	4,469,975	4,655,270	(185,295)
Part C Instructional	114,130	119,324	(5,194)
Student support services	1,110,739	1,182,254	(71,515)
Part Cstudent Support	25,840	25,840	0
Instruction support staff	249,518	269,845	(20,327)
Part C Instructional Support	207	300	(93)
General administration	404,430	409,888	(5,458)
Part C General Administration	10	100	(90)
School administration	0	0	, o
Operations and maintenance	45,101	84,700	(39,599)
Student transportation services	63,113	72,425	(9,312)
Other support services	0	0	0
Operating transfers	21,622	0	21,622
Adjustment for qualifying	0	0	0
budget credits	0	0	0
Total Expenditures	\$ 6,504,685	\$6,819,946	\$ (315,261)
Receipts Over (Under) Expenditures	8,348		
Unencumbered Cash, Beginning	665,447		
Prior Year Cancelled Encumbrances	5,145		
Unencumbered Cash, Ending	\$ 678,940		

INTERLOCAL #620 THREE LAKES EDUCATIONAL COOPERATIVE INSERVICE EDUCATION FUND

Regulatory Basis

Schedule of Receipts and Expenditures - Actual and Budget For the year ended June 30, 2015

G L GYY D T GTTTT	_	Actual				Over
0 1 011 D D 0 T T T T T				Budget		(Under)
CASH RECEIPTS						(011401)
Intergovernmental Revenue						
Federal funds	, \$		\$		\$	0
State funds		1,500		1,500	·	0
Charges for services	٠	981		23,500		(22,519)
Interest income				•		0
Miscellaneous revenues						0
Operating transfers	-	21,622	-		_	21,622
Total Cash Receipts	-	24,103		25,000		(897)
EXPENDITURES						
Instruction		•				0
Student support services						0
Instruction support staff		24,103		23,500		603
General administration						0
School administration						0
Operations and maintenance						0
Student transportation services	•					. 0
Other support services						0
Operating transfers						0
Adjustment for qualifying						0
budget credits	-					0
Total Expenditures	-	24,103	\$	23,500	\$_	603
Receipts Over (Under) Expenditures		0				
Unencumbered Cash, Beginning		0				
Prior Year Cancelled Encumbrances		0				
Unencumbered Cash, Ending	\$	0_				

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Karlin & Long, LLC

Certified Public Accountants

Board of Education
Three Lakes Educational Cooperative
Lyndon, Kansas 66451

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Report on Compliance for Each Major Federal Program

We have audited Three Lakes Educational Cooperative, Lyndon, Kansas' compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Three Lakes Educational Cooperative, Lyndon, Kansas' major federal programs for the year ended June 30, 2015. Three Lakes Educational Cooperative, Lyndon, Kansas' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Three Lakes Educational Cooperative, Lyndon, Kansas' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the Kansas Municipal Audit and Accounting Guide, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Three Lakes Educational Cooperative, Lyndon, Kansas' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Three Lakes Educational Cooperative, Lyndon, Kansas' compliance.

Opinion on Each Major Federal Program

In our opinion, Three Lakes Educational Cooperative, Lyndon, Kansas complied in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

Report on Internal Control Over Compliance

Management of Three Lakes Educational Cooperative, Lyndon, Kansas is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Three Lakes Educational Cooperative, Lyndon, Kansas internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Three Lakes Educational Cooperative, Lyndon, Kansas control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Karlin & Long, LLC

Certified Public Accountants

Robin & Long, LLC

August 21, 2015

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Karlin & Long, LLC

Certified Public Accountants

Board of Education Three Lakes Educational Cooperative Lyndon, Kansas 66451

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the *Kansas Municipal Audit and Accounting Guide* and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statement of Three Lakes Educational Cooperative as of and for the year ended June 30, 2015, and the related notes to the financial statements, which comprise Three Lakes Educational Cooperative's regulatory basis financial statements, and have issued our report thereon dated August 21, 2015. The report on the audited financial statement was adverse because it was not presented in conformity with accounting principles generally accepted in the United States of America; however, it was unqualified as presented on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Three Lakes Educational Cooperative, Lyndon, Kansas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Three Lakes Educational Cooperative, Lyndon, Kansas' internal control. Accordingly, we do not express an opinion on the effectiveness of Three Lakes Educational Cooperative, Lyndon, Kansas' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the organization's financial

statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Three Lakes Educational Cooperative's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit in accordance with <u>Government Auditing Standards</u> in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Karlin & Long, LLC

Certified Public Accountants

Kalin + Long, UC

August 21, 2015

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended June 30, 2015

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass- Through Grantor Number	Federal Expenditures
U.S. Department of Education			
Passed through State Department of Education:			
State Grants (Part B Education Act) Early Childhood Aid	84.027 84.173	*	\$ 753,373 37,228
U.S. Department of Agriculture Passed through State Department of Education:			
Meal Cost	10.558	*	8,780
Total Federal Assistance			\$ 799,381

^{*} Not available

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2015

NOTE 1 – Basis of Accounting

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Interlocal #620 Three Lakes Educational Cooperative and is presented on the statutory basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Statutory Basis of Accounting – The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

Interlocal #620 Three Lakes Educational Cooperative has obtained a waiver from generally accepted accounting principles which allows the Interlocal to revert to statutory basis of accounting.

Departure from Generally Accepted Accounting Principles – The basis of accounting described above results in a financial statement presentation which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expenses, liabilities such as deferred revenue and mature principal and interest payable, and reservations of the fund balance are not presented. Under generally accepted accounting principles, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with generally accepted accounting principles.

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2015

NOTE 1 – Basis of Accounting (ctd.)

Departure from Generally Accepted Account Principles (ctd.) - General fixed assets that account for the land, buildings, and equipment owned by the Interlocal are not presented in the financial statements. Also, general long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.

NOTE 2 - Pass-Through Awards

Interlocal #620 Three Lakes Educational Cooperative receives certain federal awards in the form of pass-through awards from the State of Kansas. Such amounts received as pass-through awards are specifically identified on the Schedule of Expenditures of Federal Awards.

NOTE 3 – Major Programs

In accordance with OMB Circular A-133, major programs are determined using a risk-based approach. The State Grants (Part B Education Act) and Early Childhood Aid have been determined by the independent auditor to be a cluster of major program determination.

NOTE 4 – Contingencies

The Cooperative receives funds under various federal grant programs and such awards are to be expended in accordance with provisions of the various grants. Compliance with the grants is subject to audit by various government agencies which may impose sanctions in the event of non-compliance. Managements believes that they have complied with all aspects of the various grant provisions and the results of adjustments, if any, relating to such audits would not have any material financial impact.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the year ended June 30, 2015

A. Summary of Audit Results

- 1. The auditors' report expresses an adverse opinion on the financial statements of Three Lakes Educational Cooperative in accordance with Generally Accepted Accounting Principles. The auditor's report expresses an Unmodified Opinion on the financial statements in accordance with the regulatory basis.
- 2. No reportable conditions relating to the audit of the general purpose financial statements are reported in the Independent Auditors' Report on Compliance and on Internal Control over Financial Reporting Based on an Audit of Financial Statements Performed in accordance with Government Auditing Standards.
- 3. No instances of noncompliance material to the general purpose financial Statements of Three Lakes Educational Cooperative were disclosed during the audit.
- 4. The auditors' report on compliance for the major federal award programs for Three Lakes Educational Cooperative expresses an unmodified opinion on all major federal programs.
- 5. Audit findings that are required to be reported in accordance with Section 510 (a) of OMB Circular A-133 relative to the major federal award programs for Three Lakes Educational Cooperative in Education are reported in this schedule.
- 6. The programs tested as major programs included:
 Department of Education Cluster
 State Grant (Part B Education Act), Early Childhood Aid
 CFDA No. 84.027, 84.173
- 7. Three Lakes Educational Cooperative was determined to not be a low-risk auditee.
- 8. The threshold for distinguishing types A and B programs was \$300,000.
- B. Findings Financial Statement Audit None
- C. Findings and Questioned Costs Major Federal Awards Programs Audit Department of Education Cluster
 State Grant (Part B Education Act), Early Childhood Aid
 CFDA No. 84.027, 84.173
 No findings of noncompliance or questioned costs were noted.

INTERLOCAL #620 THREE LAKES EDUCATIONAL COOPERATIVE Schedule of Findings and Questioned Costs Year Ended June 30, 2015

2015-001 Financial Reporting

None

INTERLOCAL #620 THREE LAKES EDUCATIONAL COOPERATIVE

Schedule of Findings and Questioned Costs Year Ended June 30, 2015

2014-001 Financial Reporting

Criteria – All school districts are required to prepare financial statements in accordance with the basis of accounting adopted. This is a responsibility of the District's management. The preparation of financial statements requires internal controls over both (1) recording, processing, and summarizing accounting data (i.e., maintaining internal books and records), and (2) reporting government-wide and fund financial statements, including note disclosures (i.e, external financial reporting).

Condition — As in the case with many smaller and medium sized entities, the District has historically relied on its independent external auditors to assist in the preparation of the government-wide fund and fund financial statements, including note disclosures, as part of the external financial reporting process. Accordingly, the District's ability to prepare financial statements is based, in part, on its external auditors, who cannot by definition be considered a part of the District's internal controls financial reporting.

Cause – Management has made the decision that it is in their best interest to outsource the preparation of its annual financial statements to the external auditors rather than incur the time and expense of obtaining the necessary training and expertise require for the district to perform this task internally.

Effect of Condition – As a result of this condition, the District lacks internal controls over the preparation of financial statements, including note disclosures, in accordance with the basis of accounting adopted, and instead relies, in part, on its external auditors for assistance with this task.

Recommendation — we recognize that the district may not have the resources to have an accounting personnel to prepare government — wide and fund financial statements, including note disclosures, in conformity with the adopted basis of accounting. However, we recommend that management continue to increase their knowledge of financial reporting.

View of Responsible Officials – The District has evaluated the benefit of establishing internal controls over the preparation of financial statements, including note disclosures, and determined that it is their best of the District to outsource this task to its external auditors, and to carefully review the draft financial statements, including note disclosures, prior to approving them and accepting responsibility for their content and preservation.

Management's Response (Unaudited) – The district believes that outsourcing the financial statement presentation is acceptable in the circumstances.